

FILE COPY

# MINA' TRENTA NA LIHESLATURAN GUÅHAN

THIRTIETH GUAM LEGISLATURE 155 Hessler Place, Hagåtña, Guam 96910

January 28, 2010

The Honorable Felix P. Camacho I Maga'lahen Guåhan Ufisinan I Maga'lahi Hagåtña, Guam 96910

Dear Maga'lahi Camacho:

Transmitted herewith are Substitute Bill Nos. 107-30(LS), 150-30(COR), 152-30(COR), 260-30(COR) & 270-30(LS) which were passed by I Mina' Trenta Na Liheslaturan Guåhan on January 22, 2010.

Sincerely,

TINA ROSE MUÑA BARNES Legislative Secretary

Enclosures (5)

tomas Mero
CFO
Department)
Date: 1/28/10 Time: 2:34

# I MINA'TRENTA NA LIHESLATURAN GUÅHAN 2010 (SECOND) Regular Session

Judith T. Won Pat, Ed. D.

## CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Substitute Bill No. 152-30 (COR), "AN ACT TO REPEAL AND REENACT §68975, AND TO ADD A NEW §68975.1 TO CHAPTER 68, ARTICLE 11, TITLE 21, GUAM CODE ANNOTATED, RELATIVE TO THE FARMERS' COOPERATIVE ASSOCIATION OF GUAM," was on the 22<sup>nd</sup> day of January, 2010, duly and regularly passed.

Attested:

Tina Rose Muña Barnes
Legislative Secretary

This Act was received by I Maga'lahen Guâhan this day of Jameng 2010, at o'clock M.

Assistant Staff Officer
Maga'lahi's Office

APPROVED:

FELIX P. CAMACHO
I Maga'lahen Guâhan

Date:

Public Law No.

### I MINA'TRENTA NA LIHESLATURAN GUAHAN 2009 (FIRST) Regular Session

### Bill No. 152-30 (COR)

As substituted by the Committee on Appropriations, Taxation, Banking, Insurance, Retirement and Land, and amended on the Floor.

Introduced by:

1

v. c. pangelinan T. R. Muña Barnes

F. F. Blas, Jr.

J. V. Espaldon

T. C. Ada

F. B. Aguon, Jr.

E. J.B. Calvo

B. J.F. Cruz

Judith P. Guthertz, DPA

Adolpho B. Palacios, Sr.

R. J. Respicio

Telo Taitague

Ray Tenorio

Judith T. Won Pat, Ed.D.

AN ACT TO REPEAL AND REENACT §68975, AND TO ADD A NEW §68975.1 TO CHAPTER 68, ARTICLE 11, TITLE 21, GUAM CODE ANNOTATED, RELATIVE TO THE FARMERS' COOPERATIVE ASSOCIATION OF GUAM.

#### BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan finds
- 3 that in recent years, the agricultural industry continues to be confronted with the
- 4 tremendous challenge of effectively coordinating the marketing and sales of the
- 5 produce, livestock, aquaculture products, and ornamental plants being provided by

our local farmers and ranchers. In order to further promote agriculture on our island, the community must allow our local farmers and ranchers to concentrate on their respective agricultural activities, thus possibly leading to increased farm and livestock production to meet existing and future community demands.

I Liheslaturan Guåhan further finds that many years ago, a Farmers' Cooperative Association ("Association") was created, but due to tough economic conditions it did not survive. During its existence, farmers benefited directly from the distribution and marketing services that were provided by the Association, and most importantly it enabled the local farmers to focus on their farming activities while having other individuals address the distribution and marketing of their product. The Association was granted a lease on Lot Nos. 1361-1-B-R1 and 1361-1-C New, municipality of Agana. When the Association filed for bankruptcy, its interest in the aforementioned lots was reverted to the government of Guam.

I Liheslaturan Guåhan further finds that the island is immensely dependent on importation of food products. The reliance on imported food leaves our people with a fresh supply of produce for no more than ten (10) days. Currently, one hundred percent (100%) of the beef, eighty-five percent (85%) of fresh vegetables, and approximately eighty-five percent (85%) of fresh fruits consumed on this island are imported. While it may be impracticable or unattainable for Guam to produce one hundred percent (100%) of its food, the risks and costs to society cannot be ignored. The rising cost of shipping and transportation associated with the price of oil create a highly inefficient local economy. Comparatively, the production and consumption of local food keeps money in our community, reduces the demand for transportation energy, reduces the rate of introduction of invasive species and decreases the vulnerability to food supply disruptions caused by natural disasters or worldwide economic events.

I Liheslaturan Guåhan further finds that to continue to promote and foster the growth and expansion of the local agriculture industry, the government must render necessary assistance. But the major responsibility continues to remain in the hands of the men and women who continue to farm and ranch for their livelihood. In order to encourage the youth to learn more about agriculture, the community must prove that the agriculture industry is a viable industry and a very important aspect of our island's economy. Therefore, the government should continue to provide assistance to the island farmers and ranchers and formulate programs that will include the involvement of the children, the future farmers and ranchers of Guam.

I Liheslaturan Guåhan further finds that it is time for bold action to squarely address Guam's food requirements. It will require the long-term commitment, dedication, and investment of government, the private sector, the people of Guam and our local agricultural producers to dramatically shift the direction towards a more agriculturally sustainable society. As a community and as a people, we must decide whether we will continue to be dependent on external sources for our basic needs, or whether we will build, invest, and develop the capacity to become food independent. It is in the best interest of the people of Guam that we build the capacity to become food self-sufficient.

I Liheslaturan Guåhan further finds that in recent years, our island farmers have coordinated, organized and re-established the Farmer's Cooperative Association of Guam, Inc., a not-for-profit corporation which was duly formed and registered with the Department of Revenue and Taxation on November 9, 2007.

I Liheslaturan Guåhan further finds that government of Guam land is available and has been designated for a "Public Market" site. The Farmers' Cooperative Association of Guam, Inc., a not-for-profit corporation, wishes to lease property which has been reserved for a "Public Market Site", specifically Lot

1	No.	10155-1,	municipality	of	Dededo,	comprising	an	area	of	6.9947	total	acres.
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- 2 Lot No. 10155-1 was returned to the government of Guam under the Guam Excess
- 3 Lands Act pursuant to U.S. Public Law 103-339. In the parceling of the basic lot,
- 4 Lot No. 10155-1 was designated as a site for a public market. The Farmers'
- 5 Cooperative Association of Guam, Inc. intends to construct a facility to
- 6 accommodate not only its activities, but to include the relocation of the existing
- 7 Dededo Flea Market to this site.
- 8 I Liheslaturan Guåhan further finds that the lease of Lot No. 10155-1, which
- 9 has been sitting dormant for more than a dozen years, should be used for its
- intended purpose, which will benefit the people, farmers and ranchers of Guam.
- Therefore, it is the intent of *I Liheslaturan Guåhan* to repeal and re-enact
- 12 §68975 of Chapter 68, Article 11, Title 21, GCA, relative to the re-establishment
- of the Farmer's Cooperative Association and to authorize I Maga'lahen Guåhan to
- 14 enter into a lease agreement with the new Farmers' Cooperative Association of
- Guam, Inc., a not-for-profit corporation, for the sole purpose of the creation of a
- 16 "Public Market".
- Section 2. §68975 of Chapter 68, Article 11, Title 21, Guam Code Annotated, is hereby *repealed* and *re-enacted* to read as follows:
- 19 "§68975. Farmer's Cooperative Association of Guam, Inc.
- 20 I Maga'lahen Guåhan shall execute all instruments necessary to carry 21 out the provisions of subsections (a) through (h) of this Section.
- I Maga'lahen Guåhan is hereby authorized to lease to the Farmers'
  Cooperative Association of Guam, Inc., ('Association') a not-for-profit
  corporation, the following tract of government-owned land:
- 25 (a) Lot No. 10155-1 (6.9947± acres), municipality of 26 Dededo or other suitable property.

(b) The Government *shall* lease to the Association for the sum of One Dollar (\$1.00) per annum lots cited in subsection (a) for twenty-five (25) years with an option to renew for another twenty-five (25) years. The Association may subject the property and its improvements to a leasehold mortgage.

- (c) The use of the leasehold *shall be limited* to those activities consistent with the mission and purpose of lessee, as detailed in its governing documents, and for the activities authorized herein.
- (d) Notwithstanding any other laws to the contrary, the lease by the government of Guam to the Association of Lot No. 10155-1, containing an area of 6.9947± total acres in the municipality of *Dededo*, and improvements thereon, *shall* be executed by *I Maga'lahi* and the duly authorized representative of the Association and *shall* require the concurrence of *I Liheslaturan Guåhan*.
- (e) The leasehold is *not* assignable *nor may* it be sublet without *I Liheslaturan Guåhan's* approval.
- (f) Any change in the tax status of the lessee *shall* require an immediate renegotiation of the lease. *If* such change *shall* be to a forprofit entity, the rate of the lease *shall* be *no less than* ten percent (10%) of the actual market value of the property.
- (g) The lease *shall* contain a provision granting the Mayor of *Dededo*, through a memorandum of agreement, access to and use of the lease premises for the activities authorized in Title 21, GCA, Chapter 68, Article 9, §68901(b), with the exception that the approval by the Department of Land Management *shall no longer* be required for the issuance of the permits pursuant to §68901(b).

(h) The lease *shall* include a provision requiring that after the initial seven (7) years of the term, ten percent (10%) of the lessee's annual retained earnings for the previous year from other than the sale of produce *shall* thereafter be remitted to the account of the Ancestral Land Bank and increased five percent (5%) every five (5) years thereafter for the remaining term of the lease to a maximum of fifty percent (50%).

**§68975.1.** Government Support for the Establishment of a Farmers' Cooperative Association of Guam. To maximize the opportunities for success of the Association, *I Liheslaturan Guåhan* directs the Association to seek the technical expertise available in our local community as part of the authorization to lease, and designates the University of Guam's College of Natural and Applied Sciences as the lead government entity in identifying the necessary support for the establishment of the Association, which will be directed and administered by the island's local farmers. The University of Guam's College of Natural and Applied Sciences may assist the facilitation of meetings and dialog among all pertinent government entities that will support the successful establishment and long-term operation of the Association that will concentrate on the marketing of local agricultural products and in the provision of other necessary services to our island farmers.

- (a) The Association shall seek support from the College of Natural and Applied Sciences (CNAS) of the University of Guam for the following services:
  - (1) render professional and technical advice in ways to enhance farming activities on Guam;

1	(2) prov	ide periodic and current information on its research
2	activ	rities which it deems may be beneficial to the
3	Asse	ociation;
4	(3) shar	e any information that may assist the Association in
5	its o	peration and marketing activities;
6	(4) mark	keting expertise and guidance;
7	(5) advi	ce on enhanced business practices, and ways to
8	iden	tify and capitalize on existing and potential
9	agric	cultural markets, both local and off-island; and
10	(6) othe	r services it provides that may be beneficial to the
11	Asso	ociation.
12	(b) The Associ	ciation, through a Memorandum of Understanding,
13	shall seek support from	n the School of Business and Public Administration
14	(SBPA), more specifica	lly, the Small Business Development Center (SBDC)
15	of the University of C	Guam, for business counseling and training to the
16	Association's members	•
17	All efforts shall l	be coordinated by the College of Natural and Applied
18	Sciences so as not to du	plicate the University of Guam's services.
19	(c) The Associ	ciation shall seek support from the Department of
20	Agriculture for the follo	owing services:
21	(1) prof	essional and technical expertise and advice to the
22	Asso	ociation in its farming activities;
23	(2) cond	luct periodic assessments of the market demands and
24	cond	litions for certain agricultural products and share
25	such	information with the Association and its members;

1	(3)	provide logistical support, to include, but not limited to,
2		farming equipment and related services, if available, to
3		the Association and its members;
4	(4)	make accessible and available its farmers loan program
5		to the Association and its members, in conformance with
6		established guidelines and requirements;
7	(5)	provide business, marketing and distribution expertise to
8		the Association; and
9	(6)	other services it provides that may be beneficial to the
10		Association.
11	(d) The	Association shall seek support from the Guam Economic
12	Development Aut	hority for the following services:
13	(1)	direct application and use of the Authority's Qualifying
14		Certificate Program, in accordance with established
15		program rules and guidelines;
16	(2)	assistance with appropriate agency business and
17		agricultural loan programs; and
18	(3)	other services it provides that may be beneficial to the
19		Association.
20	These entiti	ies shall provide such services and general assistance to the
21	Association as a	Guam non-profit organization. This assistance will
22	promote the succ	essful establishment of the Association for the benefit of
23	our local farmers	and the growth of the island's traditional industry. For
24	services and supp	port beyond this, the Association is encouraged to work
25	with the entities	s (UOG's CNAS, SBPA and SBDC, and the Guam
26	Department of Ag	griculture) to apply for grants to fund these efforts or hire
27	needed expertise l	beyond the resources currently available.

Nothing herein shall limit the rights of the Association from seeking 1 2 assistance and technical expertise from any other organizations in the 3 furtherance of it goals and objectives." Section 3. Severability. If any provision of this Law or its application to 4 5 any person or circumstance is found to be invalid or contrary to law, such 6 invalidity shall not affect other provisions or applications of this Law which can be given effect without the invalid provisions or application, and to this end the 7 8 provisions of this Law are severable.